



Republic of the Philippines
REGIONAL DEVELOPMENT COUNCIL
Region XI, Davao City

**Guidelines on the Formulation
of the Medium-Term Regional Development Plan, 2010-2016
Davao Region**

I. Background/Rationale

Memorandum Circular (M.C.) No. 3, issued on September 2, 2010, directs the National Economic and Development Authority (NEDA) to coordinate the preparation of the Medium-Term Philippine Development Plan (MTPDP) and the Medium-Term Philippine Investment Program (MTPIP) for 2010-2016 which shall be jointly formulated by the executive and legislative branches of the government in a participative process involving other sectors of the Philippine society.

Together with the Medium-Term Philippine Development Plan (MTPDP), 2004-2010, the Regional Development Council XI's six-year *Medium-Term Regional Development Plan (MTRDP)* for the Davao Region ends this year. This calls for the formulation of the successor MTRDP covering the next six-year term (i.e., 2010-2016).

The Davao Region MTRDP, 2010-2016 shall serve as the region's translation of the development directions of the MTPDP, 2010-2016 and provides the region's perspective of the constraints and strategies to promote inclusive growth and reduce poverty as prerequisites to sustained socio-economic development. This will also guide the national government agencies in determining region-specific priorities and target groups for their programs and projects. MC No. 3 also states that all plans of the Local Government Units (LGUs) shall be consistent with the regional development strategies, physical framework, and local needs.

As the prime mover for regional development and as part of its mandate, the Regional Development Council (RDC) XI shall spearhead the formulation of the MTRDP through a participative process. The Council's Sectoral Committees (SeComs) shall serve as the Planning Committees that are tasked to assess the implementation performance of the terminating MTRDP, as well as draft the sectoral components of the successor MTRDP that would outline strategic interventions to address the region's major challenges.

II. Objectives

The Guidelines shall have the following objectives:

1. To provide the Guiding Principles and Outline in the formulation of the MTRDP, 2010-2016;
2. To provide for a structural mechanism to ensure the objective and comprehensive assessment of the implementation of the terminating MTRDP, 2004-2010 as well as, the strategic formulation of sectoral chapters of the successor MTRDP; and
3. To identify the tasks, outputs, responsible entities, schedule, and resources in the entire formulation process of the MTRDP, 2010-2016.

III. Contents and Format

A. Guiding Principles

The formulation of the MTRDP shall adopt the following guiding principles in the preparation of the MTPDP, 2010-2016, namely:

- Sustainable consumption, production, trade and financing
- Climate change adaptation/disaster risk management
- Competitiveness and productivity
- Human rights
- Gender consideration
- Social protection and promotion
- Market-based interventions
- Regional Development

B. MTRDP Outline

The MTRDP shall adopt the following outline wherein its sectoral chapters are closely aligned with the plan chapters of the outline of the successor MTPDP, as follows:

Part No.	Title
I	Profile of Davao Region <ul style="list-style-type: none">• Physical Characteristics (include geohazards data)• Demography• Physical Linkages• Economy

Part No.	Title
II	<p data-bbox="526 306 1377 373">Assessment of Davao Region Performance from 2004 to 2010, by Goal and Strategic Outcomes:</p> <p data-bbox="526 415 1175 447">Goal: Poverty Reduction and Wealth Creation</p> <ul data-bbox="574 457 1195 562" style="list-style-type: none"> <li data-bbox="574 457 1195 489">• Economic Growth and Per Capita GRDP <li data-bbox="574 495 873 527">• Poverty Incidence <li data-bbox="574 533 1008 562">• Income or wealth inequality <p data-bbox="526 604 829 636">Strategic Outcomes</p> <ol data-bbox="526 678 1385 1822" style="list-style-type: none"> <li data-bbox="526 678 1385 972">1) Increased Job Creation through Economic Growth <ul data-bbox="574 751 1360 972" style="list-style-type: none"> <li data-bbox="574 751 1360 825">• Job creation of SMEs through the Industry Clustering Approach <li data-bbox="574 831 889 863">• Level of investments <li data-bbox="574 869 1360 972">• Improvement in global competitiveness through technologies, increased access to financing, and well-established networks of production and marketing <li data-bbox="526 1014 1385 1308">2) Enhanced social development with direct poverty-reduction measures <ul data-bbox="574 1129 1317 1308" style="list-style-type: none"> <li data-bbox="574 1129 1317 1203">• Improvement in the access of the poor and the vulnerable to basic services <li data-bbox="574 1209 1317 1308">• Increase in livelihood activities in the rural areas to enhance the participation of the poor in productive economic activities <li data-bbox="526 1350 1385 1602">3) Improved physical planning and sustainable management of the environment <ul data-bbox="574 1465 1385 1602" style="list-style-type: none"> <li data-bbox="574 1465 1385 1539">• Maximization of physical planning to influence the distribution of economic activities <li data-bbox="574 1545 1385 1602">• Optimum and sustainable use of a region's ecosystem and natural resource <li data-bbox="526 1644 1385 1822">4) Improved infrastructure and logistics support <ul data-bbox="574 1717 1360 1822" style="list-style-type: none"> <li data-bbox="574 1717 1360 1822">• Provision of infrastructure to facilitate the flow of people, goods, and services, social infrastructure and facilities to support economic activities.

Part No.	Title
II	<p>Assessment of Davao Region Performance from 2004 to 2010, by Goal and Strategic Outcomes: (continuation)</p> <p>5) Good Governance</p> <ul style="list-style-type: none"> • Extent of the effectiveness of LGUs in the delivery of basic services • Capacity of LGUs to mobilize resources • Improvements in areas that reduced the risks of doing business and encourage productive investments in the region
III	<p>Development Challenges and Opportunities</p>
IV	<p>Development Framework</p> <p>A. Vision</p> <p>B. Goals & Objectives</p> <p>C. Regional Development Strategies and Targets</p>
V	<p>Sectoral Development Directions</p> <p>Each chapter shall include a sectoral goal, objectives, targets, strategies and priority Programs, Projects and Activities or PPAs</p> <p>Chapter 1: Macroeconomic Management</p> <p><u>Regional Economy</u></p> <ul style="list-style-type: none"> • Regional economic growth should be high and sustained, at least 6 percent, as well as broad-based such that it creates job and is equitably shared by all sectors of society • Income Equality • Poverty Reduction • Manage population growth

Part No.	Title
V	<p data-bbox="526 268 1024 300">Sectoral Development Directions</p> <p data-bbox="516 342 1333 373">Chapter 1: Macroeconomic Management (continuation)</p> <p data-bbox="688 415 769 447"><u>Fiscal</u></p> <ul data-bbox="688 489 1385 888" style="list-style-type: none"> • Fiscal Decentralization: <ul style="list-style-type: none"> ➤ Use of LGUs' taxing powers to help ease the burden of devolution borne by the national government ➤ Rationalize the government's grant-and-lending policies to LGUs to ensure low-income jurisdictions of a bigger grant-loan ratio for poverty alleviation programs ➤ Improve local tax administration • Savings mobilization for small savers and OFWs as credit support for business <p data-bbox="516 930 1154 961">Chapter 2: Human Resource Development</p> <p data-bbox="695 1003 1154 1035">Ensure Human Security through:</p> <ul data-bbox="688 1077 1377 1287" style="list-style-type: none"> ➤ Provision of social safety nets and insurance schemes to vulnerable sectors ➤ Increase investments in human capital, education and training, health and nutrition, and housing and shelter to improve access to basic social services <p data-bbox="516 1329 1235 1402">Chapter 3: Environment and Natural Resources Management</p> <ul data-bbox="688 1413 1377 1728" style="list-style-type: none"> • Effective protection of the environment and natural resources <ul style="list-style-type: none"> ➤ Ensure environmental services from natural resources (e.g. responsible mining) ➤ Capability building to enforce environment protection laws (e.g. monitoring of green house gases emissions)

Part No.	Title
V	<p data-bbox="542 268 1044 300">Sectoral Development Directions</p> <p data-bbox="542 342 976 373">Chapter 4: Good Governance</p> <ul data-bbox="708 384 1385 636" style="list-style-type: none"> • Improve expenditure management to ensure transparency and accountability <ul style="list-style-type: none"> ➤ Strengthen planning and budgeting link • Reduce the cost of doing business and avenues for corruption and red tape through the simplification of government procedures and transactions. <p data-bbox="542 678 992 709">Chapter 5: Modern Agriculture</p> <ul data-bbox="708 751 1349 1087" style="list-style-type: none"> • Increase productivity, income and employment opportunities • Diversify the agricultural base and develop product markets • Improve sufficiency of supply chains • Enhance investment climate for agro-industrialization • Adaptation to climate risks and other uncertainties <p data-bbox="542 1129 1349 1161">Chapter 6: Competitive Industry and Services Sectors</p> <ul data-bbox="708 1203 1385 1885" style="list-style-type: none"> ▪ Transformation from an agricultural economy to industrialized economy to increase productivity ▪ Safeguard consumers and local industries ▪ Innovation and adaptation to technological progress ▪ Liberalization of foreign direct investments, tariff reduction and financial transactions should be done instead of lavishing special fiscal incentives on industries deemed winners under the Investment Priorities Plan (IPP) ▪ Expansion of manufactured exports ▪ Enhance Public-Private Sector Partnerships (PPP) in basic research for the commercialization of advanced technologies ▪ Reduce the cost of doing business through the simplification of government rules and transaction.

Part No.	Title
V	<p data-bbox="540 302 1040 338">Sectoral Development Directions</p> <p data-bbox="532 375 1349 449">Chapter 6: Competitive Industry and Services Sectors (continuation)</p> <ul style="list-style-type: none"> <li data-bbox="711 489 1292 594">▪ Adopt clustering strategy to link manufacturing with other sectors (e.g. mining, agriculture, construction) <li data-bbox="711 600 1385 667">▪ Maximize trade opportunities under a globalized environment <li data-bbox="711 674 1143 709">▪ Maximize tourism potentials <p data-bbox="532 743 1040 779">Chapter 7: Infrastructure Support</p> <ul style="list-style-type: none"> <li data-bbox="711 821 1385 926">• Invest in infrastructure to physically integrate the economy, private production and consumption <li data-bbox="711 932 1385 999">• Prioritize policies on renewable energy and biofuels development <li data-bbox="711 1005 1385 1073">• Enhance PPP in infrastructure projects (e.g. BOT) <p data-bbox="532 1110 1068 1146">Chapter 8: Peace and Development</p> <ul style="list-style-type: none"> <li data-bbox="711 1188 1385 1255">• Measures to improve peace and order condition so as to attract more investments <li data-bbox="711 1262 1159 1297">• Peace initiatives in the region <li data-bbox="711 1304 1385 1409">• Integration of conflict sensitivity and peace-promoting process in planning, investment programming, and monitoring and evaluation <li data-bbox="711 1415 1385 1482">• Promote human security and protection of basic freedoms <p data-bbox="532 1520 1240 1593">Chapter 9: Science and Technology (S & T)/ Research and Development (R & D)</p> <ul style="list-style-type: none"> <li data-bbox="711 1635 1149 1671">▪ Higher investments in R & D <li data-bbox="711 1677 1175 1713">▪ Promote S & T and innovation <li data-bbox="711 1719 1078 1755">▪ S & T expenditure level

Chapter No.	Title of Chapter/Sub-Chapters
VI	<p data-bbox="555 342 1300 411">Strategy for Plan Implementation, Monitoring and Evaluation</p> <ul data-bbox="555 453 1068 489" style="list-style-type: none"> <li data-bbox="555 453 1068 489">• Institutional Support Mechanisms

IV. Process

The MTRDP, 2010-2016 shall be drafted within a period of one (1) month. Broader stakeholder consultations and legitimization of the Plan shall follow thereafter until November 2010.

I. Pre-Planning Phase

- 1) The Sectoral Committees (SeComs) shall be constituted as the Planning Committees to draft specific chapters of the MTRDP based on their respective concerns and expertise. The Congressional District Representatives, as well as, the Local Chief Executives of the 9 LGUs of Davao Region shall also be invited to the plan formulation activities at the SeCom level.
- 2) The SeComs shall review and approve the set of sectoral indicators for the Plan assessment.
- 3) The RDC XI-Executive Committee shall review and approve the following: a) Guidelines for the formulation of the MTRDP, 2010-2016 that would include the Outline, Procedure and Action Plan; b) List of sectoral indicators with initial data; c) Proposed Regional Diagnostic Framework/Problem Tree; and d) Strategy Planning Matrix

II. Planning Phase

1. *Assessment of the Davao Region Performance for 2004-2010*
 - a. The Sectoral Committees shall conduct workshops for the validation of Chapter II or the Assessment of the Davao Region Performance for 2004-2010 using the SeCom-approved sectoral indicators (*Annex A*) based on the Goal and Strategic Outcomes stipulated in the MTRDP, 2004-2010.

III. Planning Phase (continuation)

The validation shall be done in a plenary after the presentation of Chapter II or the assessment of the region which was consolidated from sectoral assessment reports. This will also include an enumeration and brief articulation of the major challenges per sector that will be addressed in Chapter IV or the Sectoral Development Directions.

- b. The SeComs shall conduct workshops to validate the Regional Development Agenda (RDA) components as applicable to their sectors. The RDA is Davao Region's response to the global economic rebound forecast beyond 2010 and provides the succeeding administration with a starting document to guide the successor Regional Development Plan.
- c. Technical inputs (data and other information shall be provided by Agency Regional Offices (AROs) and also Government-owned and Controlled Corporations (GOCCs) as their respective medium-term development plans and action programs must be consistent with the regional development plan.

The MTRDP, 2010-2016 shall be formulated on the basis of the region's Diagnostic Framework/Problem Tree. This Framework shall trace the causes and effects of the region's core problem derived from the assessment of the Davao Region performance from 2004-2010. The Diagnostic Framework/Problem Tree shall focus on the constraints and challenges to establish and sustain Davao Region's inclusive growth and efforts toward poverty reduction (see *Annex B*). The identification of these constraints and challenges shall be done through a workshop by the RDC XI Secretariat.

2. *Formulation of the Regional Development Framework and Sectoral Development Directions, 2010-2016*

- a) The SeComs shall conduct workshops to: a) validate the regional vision and goal that would partly constitute the Regional Development Framework; and b) formulate the Sectoral Development Directions or Plan Chapters based on the identified major sectoral challenges. Each sectoral chapter shall contain a goal, objectives, targets, strategies, and priority

programs, projects and activities (PPAs) that would be supportive of the regional vision and goal.

- b) The formulation of the Plan Chapters will utilize the *Strategy Planning Matrix* or SPM (see Annex C) which will outline the sector’s goal, objectives, annualized targets from 2011-2016, strategies and PPAs. M.C. No. 3 provides that all departments, office and instrumentalities, including GOCCs, shall draw inputs from their respective regional offices. The regional development concerns of the various departments, offices and instrumentalities, including GOCCs, must be consistent with the regional development plan.
- c) The workshops shall be conducted simultaneously. The SeCom members shall accomplish the SPMs. Once completed, these shall be consolidated to constitute the sectoral directions in terms of goal, objectives, targets, strategies and PPAs.

The following shall be the workshop groups and their assigned Plan Chapters:

Plan Chapters	Assigned SeComs
September 22 (Wed.)	
Chapter 1: Macroeconomic Management	Macroeconomy and Finance Committee (MFC)
Chapter 3: Environment and Natural Resources	Economic Development Committee (EDC)
Chapter 5: Modern Agriculture	EDC
Chapter 6: Competitive Industry and Services sector	EDC
Chapter 9: Science and Technology/ Research and Development (R & D)	EDC/SDC

Plan Chapters	Assigned SeComs
September 23 (Thursday)	
Chapter 2: Human Resource Development	SDC
Chapter 4: Good Governance	DAC
Chapter 8: Peace and Development	DAC
Chapter 7: Infrastructure Support	IDC

III. Plan Review, Approval and Consultations

1. *Review, Approval and Adoption of the MTRDP, 2010-2016*
 - a. The RDC XI Advisory Committee (AdCom) shall review and enhance the MTRDP.
 - b. The RDC XI shall review, approve, adopt and endorse the MTRDP, 2010-2016 to the President, NEDA Central Office (NCO) and Agency Central Offices (ACOs)/GOCCs, for consideration in the MTPDP and ACOs'/GOCCs' medium-term and action plans.
 - c. The MTRDP shall also be subjected to a series of multi-sectoral consultations through the LGUs and other fora prior to final printing. M.C. No. 3 stressed that all development plans of the LGUs shall be consistent with the regional development strategies, physical framework, and local needs.
 - d. The printed Plan shall be distributed to the executive and legislative branches of government, as well as to the RDC XI members and other stakeholders in the region for advocacy and implementation.

V. ACTION PLAN

The Plan formulation activities and milestones shall be in accordance with the following timetable:

Activity	Output	Schedule (2010)	Responsible Entities
I. <u>Pre-Planning Phase</u>			
1. Constitution of SeComs as Planning Committees	Planning Committees	Aug. 23-27	5 SeComs
2. Review and approve the list of sectoral indicators 3. RDC XI-Executive Committee (ExCom) Meeting to approve the following: <ul style="list-style-type: none"> • Guidelines on the Formulation of the MTRDP, 2010-2016 (e.g. Plan Outline, Procedure, Action Plan and Diagnostic Framework, SPM) • Matrices of sectoral indicators with initial data to be used for Plan Assessment 	List of approved sectoral indicators RDC XI ExCom–approved Guidelines on the formulation of the MTRDP, 2010-2016; matrices of sectoral indicators with initial data	Aug. 23-27 Sept. 9	5 SeComs RDC XI-ExCom
II. <u>Planning Phase</u>			
4. Sectoral Planning Workshops <ul style="list-style-type: none"> • Review and Validation of Chapters II • Formulation of Chapter IV 	<ul style="list-style-type: none"> • Validated Chapter II • Draft Chapter IV (in matrix form) 	Sept. 22-23	5 SeComs
III. <u>Plan Review, Approval and Consultations</u>			
5. RDC XI Advisory Committee (AdCom) meeting to review and enhance the MTRDP, 2010-2016	Enhanced MTRDP with concurrence of Congressional District Representatives of Davao Region	Sept. 29	RDC XI AdCom/ Secretariat
6. RDC XI meeting to approve MTRDP, 2010-2016	RDC XI-approved MTRDP for submission to NCO, ACOs/GOCCs	October 6	RDC XI/ Secretariat

VI. ACTION PLAN (continuation)

Activity	Output	Schedule (2010)	Responsible Entities
III. <u>Plan Review, Approval and Consultations</u> (continuation)			
7. Mutli-sectoral consultations on the MTRDP, 2010-2016	Consultations conducted	3 rd week of October	RDC XI/ Secretariat
8. MTRDP editing and enhancements	Enhanced MTRDP	2 nd week of November	SeComs/ RDC XI Secretariat
9. Printing and Distribution of the MTRDP, 2010-2016	Printed MTRDP	1 st week of December	RDC XI Secretariat